

# Union Calendar No. 304

119TH CONGRESS  
1ST SESSION

# H. R. 1262

[Report No. 119-352]

To amend the Federal Food, Drug, and Cosmetic Act with respect to molecularly targeted pediatric cancer investigations, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 12, 2025

Mr. MCCAUL (for himself, Mr. BILIRAKIS, Mrs. DINGELL, Ms. SCHRIER, Mrs. HARSHBARGER, Ms. MATSUI, Mr. CRENSHAW, Ms. CASTOR of Florida, Mr. KELLY of Pennsylvania, Mrs. TRAHAN, and Mr. WEBER of Texas) introduced the following bill; which was referred to the Committee on Energy and Commerce

OCTOBER 31, 2025

Additional sponsors: Mr. WITTMAN, Mr. ALLEN, Mr. ZINKE, Mr. EVANS of Colorado, Mr. HIGGINS of Louisiana, Mr. GIMENEZ, Mrs. MILLER of West Virginia, Mr. CLINE, Mr. SESSIONS, Mr. RULLI, Mr. MULLIN, Mr. SOTO, Mr. KEATING, Mrs. MCIVER, Mr. CASE, Mr. CASTRO of Texas, Ms. SEWELL, Ms. WASSERMAN SCHULTZ, Ms. NORTON, Mr. MCGARVEY, Mr. DIAZ-BALART, Mr. WILSON of South Carolina, Mr. LAHOOD, Mr. VAN DREW, Ms. MALLIOTAKIS, Mr. LARSON of Connecticut, Mr. BISHOP, Ms. DELBENE, Mr. HARDER of California, Mr. GRIJALVA, Mr. SCHNEIDER, Ms. SCANLON, Mr. FINSTAD, Mr. HUIZENGA, Mrs. MILLER of Illinois, Mr. YAKYM, Mr. COSTA, Ms. MCCOLLUM, Mrs. HAYES, Mr. GARCIA of California, Mr. DAVIS of North Carolina, Mr. GRAVES, Mr. LAMALFA, Mr. CAREY, Mrs. KIM, Mr. LAWLER, Mr. GROTHMAN, Ms. TITUS, Ms. SALINAS, Ms. BROWNLEY, Mr. CISCOMANI, Ms. BONAMICI, Mr. FITZPATRICK, Mr. VICENTE GONZALEZ of Texas, Mr. OWENS, Mrs. CHERFILUS-MCCORMICK, Mr. JOYCE of Pennsylvania, Mr. NEHLS, Mr. BACON, Ms. LETLOW, Mr. BALDERSON, Mr. TAKANO, Ms. JAYAPAL, Mr. COHEN, Mr. PANETTA, Mr. NADLER, Mr. MCGUIRE, Mr. MANN, Mrs. KIGGANS of Virginia, Ms. LEGER FERNANDEZ, Mr. QUIGLEY, Mr. CLEAVER, Ms. TENNEY, Mr. KRISHNAMOORTHY, Mr. KILEY of California, Mr. AUCHINCLOSS, Mr. TURNER of Ohio, Mr. MOULTON, Mr. AUSTIN SCOTT of Georgia, Mr. POCAN, Mrs. HOUCHIN, Ms. MCBRIDE, Mr.

LANDSMAN, Mr. ALFORD, Mr. CALVERT, Mr. LATIMER, Mr. MOYLAN, Ms. ROSS, Mr. COLE, Ms. DAVIDS of Kansas, Mr. SMITH of Nebraska, Ms. OMAR, Mr. STEUBE, Mr. SUOZZI, Ms. MCCLELLAN, Mr. CARBAJAL, Mr. NORCROSS, Mr. PETERS, Mr. MAGAZINER, Mr. VALADAO, Mr. SCOTT FRANKLIN of Florida, Mr. MEUSER, Mr. MILLER of Ohio, Mr. ROUZER, Mr. THOMPSON of Pennsylvania, Mr. SHREVE, Mr. EDWARDS, Mr. MOOLENAAR, Ms. GILLEN, Ms. STANSBURY, Mr. WILLIAMS of Texas, Mr. FALLON, Mr. WESTERMAN, Mr. NEWHOUSE, Mr. HAMADEH of Arizona, Mr. BAUMGARTNER, Mr. CUELLAR, Ms. HOULAHAN, Ms. STEFANIK, Mr. SMITH of New Jersey, Ms. MENG, Mr. CROW, Mr. LIEU, Mr. VINDMAN, Ms. BYNUM, Mr. KENNEDY of New York, Mr. TAYLOR, Mr. SMUCKER, Mr. FLEISCHMANN, Ms. CRAIG, Mr. MRVAN, Mr. EVANS of Pennsylvania, Ms. SALAZAR, Mr. VAN ORDEN, Ms. BROWN, Mr. RUIZ, Mrs. HINSON, Mr. GARAMENDI, Mr. MORELLE, Mr. JACKSON of Illinois, Mr. MILLS, Mr. MOORE of North Carolina, Mrs. LUNA, Mr. TRAN, Mr. THOMPSON of Mississippi, Mrs. FOUSHEE, Mr. BOYLE of Pennsylvania, Mr. DELUZIO, Mr. WIED, Mr. TORRES of New York, Mr. VEASEY, Ms. LEE of Pennsylvania, Mr. GOTTHEIMER, Mr. NUNN of Iowa, Mr. FIGURES, Mr. SUBRAMANYAM, Ms. CLARKE of New York, Mr. GREEN of Texas, Mr. RILEY of New York, Mr. LYNCH, Mrs. BICE, Mr. VARGAS, Ms. WILSON of Florida, Mr. FIELDS, Mr. FROST, Mr. SWALWELL, Mr. TONKO, Ms. SCHOLTEN, Mr. JACKSON of Texas, Ms. KAPTUR, Ms. ANSARI, Mrs. RADEWAGEN, Mr. SCHMIDT, Mrs. FLETCHER, Mr. STEIL, Mr. MORAN, Mr. MCGOVERN, Mr. CORREA, Mr. WEBSTER of Florida, Mr. BRESNAHAN, Mr. GARBARINO, Mr. BURCHETT, Ms. BUDZINSKI, Ms. SHERRILL, Ms. JOHNSON of Texas, Mr. CONAWAY, Ms. TOKUDA, Mr. BENTZ, Mr. VASQUEZ, Mr. FLOOD, Mr. PFLUGER, Ms. PETTERSEN, Mr. STANTON, Mr. LOUDERMILK, Ms. DEAN of Pennsylvania, Mr. WALBERG, Mr. MESSMER, Mr. CARTER of Louisiana, Ms. STRICKLAND, Mrs. SYKES, Ms. JACOBS, Mr. CASTEN, Ms. ADAMS, Mr. SORENSEN, Mr. ESPAILLAT, Mrs. MCCLAIN DELANEY, Ms. WATERS, Ms. KELLY of Illinois, Mr. BERA, Ms. SCHAKOWSKY, Mr. FOSTER, Mr. MOSKOWITZ, Mr. LANGWORTHY, Mr. LALOTA, Mr. ADERHOLT, Mr. RUTHERFORD, Mr. KENNEDY of Utah, Mr. BOST, Mr. AMODEI of Nevada, Mr. JOHNSON of Georgia, Ms. POU, Mr. GARCÍA of Illinois, Ms. VELÁZQUEZ, Ms. ELFRETH, Ms. GOODLANDER, Mr. KHANNA, Ms. KING-HINDS, Mr. BUCHANAN, Ms. LEE of Florida, Mr. GOLDMAN of Texas, Ms. CROCKETT, Ms. STEVENS, Mr. CARSON, Mr. LEVIN, Mr. RASKIN, Mr. THOMPSON of California, Mr. OBERNOLTE, Mr. RESCHENTHALER, Ms. LOFGREN, Mr. DAVIS of Illinois, Mr. MANNION, Mrs. MILLER-MEEKS, Mr. KUSTOFF, Mr. CLOUD, Mr. MENENDEZ, Mr. NEGUSE, Mr. GOLDMAN of New York, Mr. EZELL, Mr. HARRIGAN, Mr. CRANK, Mr. CISNEROS, Mr. HARIDOPOLOS, Mr. MIN, Mr. HERNÁNDEZ, Mr. TIMMONS, Mrs. MCBATH, Mr. KEAN, Mr. PAPPAS, Mr. HIMES, Ms. ESCOBAR, Mr. OLSZEWSKI, Mr. SMITH of Washington, Ms. SÁNCHEZ, Ms. RANDALL, Ms. PINGREE, Ms. TLAIB, Ms. RIVAS, Ms. McDONALD RIVET, Ms. FRIEDMAN, Mr. GOODEN, Mr. FEENSTRA, Ms. KAMLAGER-DOVE, Ms. PEREZ, Mr. HUFFMAN, Mr. AMO, Mr. DESAULNIER, Ms. DEGETTE, Mr. HURD of Colorado, Mr. MOORE of Utah, Mr. MCCORMICK, Mr. WOMACK, Mr. BERGMAN, Mr. BELL, Ms. CHU, Ms. LEE of Nevada, Mr. WHITESIDES, Mr. DAVID SCOTT of Georgia, Mr. WALKINSHAW, Mr.

ARRINGTON, Mr. THANEDAR, Ms. HOYLE of Oregon, Mrs. WATSON  
COLEMAN, Ms. BALINT, Mr. GRAY, Mr. CRAWFORD, Mr. MACKENZIE,  
Mr. SIMPSON, Mr. CARTER of Georgia, Mr. BAIRD, Mr. MFUME, Mr. DA-  
VIDSON, Mr. BEAN of Florida, and Mr. SHERMAN

OCTOBER 31, 2025

Reported with an amendment, committed to the Committee of the Whole  
House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on February 12, 2025]

# **A BILL**

To amend the Federal Food, Drug, and Cosmetic Act with respect to molecularly targeted pediatric cancer investigations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) *SHORT TITLE.*—*This Act may be cited as the*  
 5 *“Give Kids a Chance Act of 2025”.*

6 (b) *TABLE OF CONTENTS.*—*The table of contents for*  
 7 *this Act is as follows:*

*Sec. 1. Short title; table of contents.*

*Sec. 2. Research into pediatric uses of drugs; additional authorities of Food and Drug Administration regarding molecularly targeted cancer drugs.*

*Sec. 3. Ensuring completion of pediatric study requirements.*

*Sec. 4. FDA report on PREA enforcement.*

*Sec. 5. Extension of authority to issue priority review vouchers to encourage treatments for rare pediatric diseases.*

*Sec. 6. Limitations on exclusive approval or licensure of orphan drugs.*

*Sec. 7. Program for pediatric studies of drugs.*

*Sec. 8. Organ Procurement and Transplantation Network.*

*Sec. 9. Establishment of Abraham Accords Office within Food and Drug Administration.*

*Sec. 10. Increasing transparency in generic drug applications.*

*Sec. 11. Medicare Improvement Fund.*

8 **SEC. 2. RESEARCH INTO PEDIATRIC USES OF DRUGS; ADDI-**  
 9 **TIONAL AUTHORITIES OF FOOD AND DRUG**  
 10 **ADMINISTRATION REGARDING MOLEC-**  
 11 **LARLY TARGETED CANCER DRUGS.**

12 (a) *IN GENERAL.*—

13 (1) *ADDITIONAL ACTIVE INGREDIENT FOR APPLI-*  
 14 *CATION DRUG; LIMITATION REGARDING NOVEL-COM-*  
 15 *BINATION APPLICATION DRUG.*—*Section 505B(a)(3) of*  
 16 *the Federal Food, Drug, and Cosmetic Act (21 U.S.C.*  
 17 *355c(a)(3)) is amended—*

1           (A) by redesignating subparagraphs (B)  
2 and (C) as subparagraphs (C) and (D), respec-  
3 tively; and

4           (B) by striking subparagraph (A) and in-  
5 serting the following:

6           “(A) *IN GENERAL.*—For purposes of para-  
7 graph (1)(B), the investigation described in this  
8 paragraph is a molecularly targeted pediatric  
9 cancer investigation of—

10           “(i) the drug or biological product for  
11 which the application referred to in such  
12 paragraph is submitted; or

13           “(ii) such drug or biological product  
14 used in combination with—

15           “(I) an active ingredient of a  
16 drug or biological product—

17           “(aa) for which an approved  
18 application under section 505(j)  
19 under this Act or under section  
20 351(k) of the Public Health Serv-  
21 ice Act is in effect; and

22           “(bb) that is determined by  
23 the Secretary, after consultation  
24 with the applicant, to be part of

1                    *the standard of care for treating a*  
2                    *pediatric cancer; or*

3                    *“(II) an active ingredient of a*  
4                    *drug or biological product—*

5                    *“(aa) for which an approved*  
6                    *application under section 505(b)*  
7                    *of this Act or section 351(a) of the*  
8                    *Public Health Service Act to treat*  
9                    *an adult cancer is in effect and is*  
10                   *held by the same person submit-*  
11                   *ting the application under para-*  
12                   *graph (1)(B); and*

13                   *“(bb) that is directed at a*  
14                   *molecular target that the Sec-*  
15                   *retary determines to be substan-*  
16                   *tially relevant to the growth or*  
17                   *progression of a pediatric cancer.*

18                   *“(B) ADDITIONAL REQUIREMENTS.—*

19                   *“(i) DESIGN OF INVESTIGATION.—A*  
20                   *molecularly targeted pediatric cancer inves-*  
21                   *tigation referred to in subparagraph (A)*  
22                   *shall be designed to yield clinically mean-*  
23                   *ingful pediatric study data that is gathered*  
24                   *using appropriate formulations for each age*  
25                   *group for which the study is required, re-*

1           *garding dosing, safety, and preliminary ef-*  
2           *ficacy to inform potential pediatric label-*  
3           *ing.*

4           “(ii) *LIMITATION.—An investigation*  
5           *described in subparagraph (A)(ii) may be*  
6           *required only if the drug or biological prod-*  
7           *uct for which the application referred to in*  
8           *paragraph (1)(B) contains either—*

9                   “(I) *a single new active ingre-*  
10                  *redient; or*

11                   “(II) *more than one active ingre-*  
12                  *redient, if an application for the com-*  
13                  *bination of active ingredients has not*  
14                  *previously been approved but each ac-*  
15                  *tive ingredient is in a drug product*  
16                  *that has been previously approved to*  
17                  *treat an adult cancer.*

18           “(iii) *RESULTS OF ALREADY-COM-*  
19           *PLETED PRECLINICAL STUDIES OF APPLICA-*  
20           *TION DRUG.—With respect to an investiga-*  
21           *tion required pursuant to paragraph*  
22           *(1)(B), the Secretary may require the re-*  
23           *sults of any completed preclinical studies*  
24           *relevant to the initial pediatric study plan*  
25           *be submitted to the Secretary at the same*



1           *time that the initial pediatric study plan*  
2           *required under subsection (e)(1) is sub-*  
3           *mitted.*

4           “(iv) *RULE OF CONSTRUCTION RE-*  
5           *GARDING INACTIVE INGREDIENTS.—With re-*  
6           *spect to a combination of active ingredients*  
7           *referred to in subparagraph (A)(ii), such*  
8           *subparagraph shall not be construed as ad-*  
9           *ressing the use of inactive ingredients with*  
10          *such combination.”.*

11          (2) *DETERMINATION OF APPLICABLE REQUIRE-*  
12          *MENTS.—Section 505B(e)(1) of the Federal Food,*  
13          *Drug, and Cosmetic Act (21 U.S.C. 355c(e)(1)) is*  
14          *amended by adding at the end the following: “The*  
15          *Secretary shall determine whether subparagraph (A)*  
16          *or (B) of subsection (a)(1) applies with respect to an*  
17          *application before the date on which the applicant is*  
18          *required to submit the initial pediatric study plan*  
19          *under paragraph (2)(A).”.*

20          (3) *CLARIFYING APPLICABILITY.—Section*  
21          *505B(a)(1) of the Federal Food, Drug, and Cosmetic*  
22          *Act (21 U.S.C. 355c(a)(1)) is amended by adding at*  
23          *the end the following:*

24                  “(C) *RULE OF CONSTRUCTION.—No appli-*  
25                  *cation that is subject to the requirements of sub-*

1           *paragraph (B) shall be subject to the require-*  
2           *ments of subparagraph (A), and no application*  
3           *(or supplement to an application) that is subject*  
4           *to the requirements of subparagraph (A) shall be*  
5           *subject to the requirements of subparagraph*  
6           *(B).”.*

7           (4)     *CONFORMING     AMENDMENTS.—Section*  
8           *505B(a) of the Federal Food, Drug, and Cosmetic Act*  
9           *(21 U.S.C. 355c(a)) is amended—*

10                     *(A) in paragraph (3)(C), as redesignated by*  
11                     *paragraph (1)(A) of this subsection, by striking*  
12                     *“investigations described in this paragraph” and*  
13                     *inserting “investigations referred to in subpara-*  
14                     *graph (A)”;* and

15                     *(B) in paragraph (3)(D), as redesignated*  
16                     *by paragraph (1)(A) of this subsection, by strik-*  
17                     *ing “the assessments under paragraph (2)(B)”*  
18                     *and inserting “the assessments required under*  
19                     *paragraph (1)(A)”.*

20           (b) *GUIDANCE.—The Secretary of Health and Human*  
21           *Services, acting through the Commissioner of Food and*  
22           *Drugs, shall—*

23                     *(1) not later than 12 months after the date of en-*  
24                     *actment of this Act, issue draft guidance on the im-*

1 *plementation of the amendments made by subsection*  
2 *(a); and*

3 *(2) not later than 12 months after closing the*  
4 *comment period on such draft guidance, finalize such*  
5 *guidance.*

6 *(c) APPLICABILITY.—The amendments made by this*  
7 *section apply with respect to any application under section*  
8 *505(b) of the Federal Food, Drug, and Cosmetic Act (21*  
9 *U.S.C. 355(b)) and any application under section 351(a)*  
10 *of the Public Health Service Act (42 U.S.C. 262(a)), that*  
11 *is submitted on or after the date that is 3 years after the*  
12 *date of enactment of this Act.*

13 *(d) REPORTS TO CONGRESS.—*

14 *(1) SECRETARY OF HEALTH AND HUMAN SERV-*  
15 *ICES.—Not later than 6 years after the date of enact-*  
16 *ment of this Act, the Secretary of Health and Human*  
17 *Services shall submit to the Committee on Energy*  
18 *and Commerce of the House of Representatives and*  
19 *the Committee on Health, Education, Labor, and*  
20 *Pensions of the Senate a report on the Secretary's ef-*  
21 *forts, in coordination with industry, to ensure imple-*  
22 *mentation of the amendments made by subsection (a).*

23 *(2) GAO STUDY AND REPORT.—*

24 *(A) STUDY.—Not later than 8 years after*  
25 *the date of enactment of this Act, the Comptroller*

1           *General of the United States shall conduct a*  
2           *study of the effectiveness of requiring assessments*  
3           *and investigations described in section 505B of*  
4           *the Federal Food, Drug, and Cosmetic Act (21*  
5           *U.S.C. 355c), as amended by subsection (a), in*  
6           *the development of drugs and biological products*  
7           *for pediatric cancer indications, including con-*  
8           *sideration of any benefits to, or burdens on, pe-*  
9           *diatric cancer drug development.*

10           *(B) FINDINGS.—Not later than 10 years*  
11           *after the date of enactment of this Act, the*  
12           *Comptroller General shall submit to the Com-*  
13           *mittee on Energy and Commerce of the House of*  
14           *Representatives and the Committee on Health,*  
15           *Education, Labor, and Pensions of the Senate a*  
16           *report containing the findings of the study con-*  
17           *ducted under subparagraph (A).*

18   **SEC. 3. ENSURING COMPLETION OF PEDIATRIC STUDY RE-**  
19           **QUIREMENTS.**

20           *(a) EQUAL ACCOUNTABILITY FOR PEDIATRIC STUDY*  
21           *REQUIREMENTS.—Section 505B(d) of the Federal Food,*  
22           *Drug, and Cosmetic Act (21 U.S.C. 355c(d)) is amended—*  
23           *(1) in paragraph (1), by striking “Beginning*  
24           *270” and inserting “NONCOMPLIANCE LETTER.—Be-*  
25           *ginning 270”;*

1           (2) *in paragraph (2)—*

2                   (A) *by striking “The drug or” and inserting*  
3           *“EFFECT OF NONCOMPLIANCE.—The drug or”;*  
4           *and*

5                   (B) *by striking “(except that the drug or bi-*  
6           *ological product shall not be subject to action*  
7           *under section 303)” and inserting “(except that*  
8           *the drug or biological product shall be subject to*  
9           *action under section 303 only if such person*  
10           *demonstrated a lack of due diligence in satis-*  
11           *fying the applicable requirement)”;* *and*

12           (3) *by adding at the end the following:*

13                   (3) *LIMITATION.—The Secretary shall not issue*  
14           *enforcement actions under section 303 for failures*  
15           *under this subsection in the case of a drug or biologi-*  
16           *cal product that is no longer marketed.”.*

17           (b) *DUE DILIGENCE.—Section 505B(d) of the Federal*  
18           *Food, Drug, and Cosmetic Act (21 U.S.C. 355c(d)), as*  
19           *amended by subsection (a), is further amended by adding*  
20           *at the end the following:*

21                   (4) *DUE DILIGENCE.—Before the Secretary may*  
22           *conclude that a person failed to submit or otherwise*  
23           *meet a requirement as described in the matter pre-*  
24           *ceding paragraph (1), the Secretary shall—*

1           “(A) issue a noncompliance letter pursuant  
2           to paragraph (1);

3           “(B) provide such person with a 45-day pe-  
4           riod beginning on the date of receipt of such non-  
5           compliance letter to respond in writing as set  
6           forth in such paragraph; and

7           “(C) after reviewing such written response,  
8           determine whether the person demonstrated a  
9           lack of due diligence in satisfying such require-  
10          ment.”.

11          (c) *CONFORMING AMENDMENTS.*—Section 303(f)(4)(A)  
12          of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.  
13          333(f)(4)(A)) is amended by striking “or 505–1” and in-  
14          serting “505–1, or 505B”.

15          (d) *TRANSITION RULE.*—The Secretary of Health and  
16          Human Services may take enforcement action under section  
17          303 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.  
18          333) only for failures described in section 505B(d) of such  
19          Act (21 U.S.C. 355c(d)) that occur on or after the date that  
20          is 180 days after the date of enactment of this Act.

21          **SEC. 4. FDA REPORT ON PREA ENFORCEMENT.**

22          Section 508(b) of the Food and Drug Administration  
23          Safety and Innovation Act (21 U.S.C. 355c–1(b)) is amend-  
24          ed—

1           (1) *in paragraph (11), by striking the semicolon*  
2 *at the end and inserting “, including an evaluation*  
3 *of compliance with deadlines provided for in deferrals*  
4 *and deferral extensions;”;*

5           (2) *in paragraph (15), by striking “and” at the*  
6 *end;*

7           (3) *in paragraph (16), by striking the period at*  
8 *the end and inserting “; and”; and*

9           (4) *by adding at the end the following:*

10           *“(17) a listing of penalties, settlements, or pay-*  
11 *ments under section 303 of the Federal Food, Drug,*  
12 *and Cosmetic Act (21 U.S.C. 353) for failure to com-*  
13 *ply with requirements under such section 505B, in-*  
14 *cluding, for each penalty, settlement, or payment, the*  
15 *name of the drug, the sponsor thereof, and the amount*  
16 *of the penalty, settlement, or payment imposed.”.*

17 **SEC. 5. EXTENSION OF AUTHORITY TO ISSUE PRIORITY RE-**  
18 **VIEW VOUCHERS TO ENCOURAGE TREAT-**  
19 **MENTS FOR RARE PEDIATRIC DISEASES.**

20           (a) *EXTENSION.*—*Paragraph (5) of section 529(b) of*  
21 *the Federal Food, Drug, and Cosmetic Act (21 U.S.C.*  
22 *360ff(b)) is amended by striking “December 20, 2024, un-*  
23 *less” and all that follows through the period at the end and*  
24 *inserting “September 30, 2029.”.*

1       **(b) USER FEE PAYMENT.**—Section 529(c)(4) of the  
2 *Federal Food, Drug, and Cosmetic Act* (21 U.S.C.  
3 360ff(c)(4)) is amended by striking subparagraph (A) and  
4 inserting the following:

5               “(A) *IN GENERAL.*—The priority review  
6 user fee required by this subsection shall be due  
7 upon the submission of a human drug applica-  
8 tion under section 505(b)(1) or section 351(a) of  
9 the *Public Health Service Act* for which the pri-  
10 ority review voucher is used. All other user fees  
11 associated with the human drug application  
12 shall be due as required by the Secretary or  
13 under applicable law.”.

14       **(c) GAO REPORT ON EFFECTIVENESS OF RARE PEDI-**  
15 *ATRIC DISEASE PRIORITY VOUCHER AWARDS IN*  
16 *INCENTIVIZING RARE PEDIATRIC DISEASE DRUG DEVEL-*  
17 *OPMENT.*—

18               **(1) GAO STUDY.**—

19               **(A) STUDY.**—The Comptroller General of  
20 the United States shall conduct a study of the ef-  
21 fectiveness of awarding rare pediatric disease  
22 priority vouchers under section 529 of the *Fed-*  
23 *eral Food, Drug, and Cosmetic Act* (21 U.S.C.  
24 360ff), as amended by subsection (a), in the de-  
25 velopment of human drug products that treat or



1           *prevent rare pediatric diseases (as defined in*  
2           *such section 529).*

3           *(B) CONTENTS OF STUDY.—In conducting*  
4           *the study under subparagraph (A), the Comp-*  
5           *troller General shall examine the following:*

6                   *(i) The indications for each drug or bi-*  
7                   *ological product that—*

8                           *(I) is the subject of a rare pedi-*  
9                           *atric disease product application (as*  
10                           *defined in section 529 of the Federal*  
11                           *Food, Drug, and Cosmetic Act (21*  
12                           *U.S.C. 360ff)) for which a priority re-*  
13                           *view voucher was awarded; and*

14                           *(II) was approved under section*  
15                           *505 of the Federal Food, Drug, and*  
16                           *Cosmetic Act (42 U.S.C. 355) or li-*  
17                           *icensed under section 351 of the Public*  
18                           *Health Service Act (42 U.S.C. 262).*

19                   *(ii) Whether, and to what extent, an*  
20                   *unmet need related to the treatment or pre-*  
21                   *vention of a rare pediatric disease was met*  
22                   *through the approval or licensure of such a*  
23                   *drug or biological product.*

24                   *(iii) The size of the company to which*  
25                   *a priority review voucher was awarded*

1           *under section 529 of the Federal Food,*  
2           *Drug, and Cosmetic Act (21 U.S.C. 360ff)*  
3           *for such a drug or biological product.*

4           *(iv) The value of such priority review*  
5           *voucher if transferred.*

6           *(v) Identification of each drug for*  
7           *which a priority review voucher awarded*  
8           *under such section 529 was used.*

9           *(vi) The size of the company using*  
10          *each priority review voucher awarded under*  
11          *such section 529.*

12          *(vii) The length of the period of time*  
13          *between the date on which a priority review*  
14          *voucher was awarded under such section*  
15          *529 and the date on which it was used.*

16          *(viii) Whether, and to what extent, an*  
17          *unmet need related to the treatment or pre-*  
18          *vention of a rare pediatric disease was met*  
19          *through the approval under section 505 of*  
20          *the Federal Food, Drug, and Cosmetic Act*  
21          *(42 U.S.C. 355) or licensure under section*  
22          *351 of the Public Health Service Act (42*  
23          *U.S.C. 262) of a drug for which a priority*  
24          *review voucher was used.*

1           *(ix) Whether, and to what extent, com-*  
2           *panies were motivated by the availability of*  
3           *priority review vouchers under section 529*  
4           *of the Federal Food, Drug, and Cosmetic*  
5           *Act (21 U.S.C. 360ff) to attempt to develop*  
6           *a drug for a rare pediatric disease.*

7           *(x) Whether, and to what extent, pedi-*  
8           *atric review vouchers awarded under such*  
9           *section were successful in stimulating devel-*  
10          *opment and expedited patient access to drug*  
11          *products for treatment or prevention of a*  
12          *rare pediatric disease that wouldn't other-*  
13          *wise take place without the incentive pro-*  
14          *vided by such vouchers.*

15          *(xi) The impact of such priority review*  
16          *vouchers on the workload, review process,*  
17          *and public health prioritization efforts of*  
18          *the Food and Drug Administration.*

19          *(xii) Any other incentives in Federal*  
20          *law that exist for companies developing*  
21          *drugs or biological products described in*  
22          *clause (i).*

23           (2) *REPORT ON FINDINGS.—Not later than 5*  
24           *years after the date of the enactment of this Act, the*  
25           *Comptroller General of the United States shall submit*

1       to the Committee on Energy and Commerce of the  
 2       House of Representatives and the Committee on  
 3       Health, Education, Labor, and Pensions of the Senate  
 4       a report containing the findings of the study con-  
 5       ducted under paragraph (1).

6       **SEC. 6. LIMITATIONS ON EXCLUSIVE APPROVAL OR LICEN-**  
 7                                   **SURE OF ORPHAN DRUGS.**

8       (a) *IN GENERAL.*—Section 527 of the Federal Food,  
 9       Drug, and Cosmetic Act (21 U.S.C. 360cc) is amended—

10               (1) in subsection (a), in the matter following  
 11               paragraph (2), by striking “same disease or condi-  
 12               tion” and inserting “same approved use or indication  
 13               within such rare disease or condition”;

14               (2) in subsection (b)—

15                       (A) in the matter preceding paragraph (1),  
 16                       by striking “same rare disease or condition” and  
 17                       inserting “same approved use or indication for  
 18                       which such 7-year period applies to such already  
 19                       approved or licensed drug”; and

20                       (B) in paragraph (1), by inserting “, relat-  
 21                       ing to the approved use or indication,” after “the  
 22                       needs”;

23               (3) in subsection (c)(1), by striking “same rare  
 24               disease or condition as the already approved drug”  
 25               and inserting “same use or indication for which the

1        *already approved or licensed drug was approved or*  
2        *licensed”*; and

3                *(4) by adding at the end the following:*

4        *“(f) APPROVED USE OR INDICATION DEFINED.—In*  
5        *this section, the term ‘approved use or indication’ means*  
6        *the use or indication approved under section 505 of this*  
7        *Act or licensed under section 351 of the Public Health Serv-*  
8        *ice Act for a drug designated under section 526 for a rare*  
9        *disease or condition.”.*

10        *(b) APPLICATION OF AMENDMENTS.—The amendments*  
11        *made by subsection (a) shall apply with respect to any drug*  
12        *designated under section 526 of the Federal Food, Drug,*  
13        *and Cosmetic Act (21 U.S.C. 360bb), regardless of the date*  
14        *on which the drug was so designated, and regardless of the*  
15        *date on which the drug was approved under section 505*  
16        *of such Act (21 U.S.C. 355) or licensed under section 351*  
17        *of the Public Health Service Act (42 U.S.C. 262).*

18        **SEC. 7. PROGRAM FOR PEDIATRIC STUDIES OF DRUGS.**

19        *Section 409I(d)(1) of the Public Health Service Act*  
20        *(42 U.S.C. 284m(d)(1)) is amended by striking “section,”*  
21        *and all that follows through the period at the end and in-*  
22        *serting “section, \$25,000,000 for each of fiscal years 2026*  
23        *through 2028.”.*

1 **SEC. 8. ORGAN PROCUREMENT AND TRANSPLANTATION**  
2 **NETWORK.**

3 *Section 372 of the Public Health Service Act (42*  
4 *U.S.C. 274) is amended—*

5 *(1) in subsection (b)(2)—*

6 *(A) by moving the margins of subpara-*  
7 *graphs (M) through (O) 2 ems to the left;*

8 *(B) in subparagraph (A)—*

9 *(i) in clause (i), by striking “, and”*  
10 *and inserting “; and”; and*

11 *(ii) in clause (ii), by striking the*  
12 *comma at the end and inserting a semi-*  
13 *colon;*

14 *(C) in subparagraph (C), by striking*  
15 *“twenty-four-hour telephone service” and insert-*  
16 *ing “24-hour telephone or information technology*  
17 *service”;*

18 *(D) in each of subparagraphs (B) through*  
19 *(M), by striking the comma at the end and in-*  
20 *serting a semicolon;*

21 *(E) in subparagraph (N), by striking*  
22 *“transportation, and” and inserting “transport-*  
23 *tation;”;*

24 *(F) in subparagraph (O), by striking the*  
25 *period and inserting a semicolon; and*

26 *(G) by adding at the end the following:*

1           “(P) encourage the integration of electronic  
2 health records systems through application pro-  
3 gramming interfaces (or successor technologies)  
4 among hospitals, organ procurement organiza-  
5 tions, and transplant centers, including the use  
6 of automated electronic hospital referrals and the  
7 grant of remote, electronic access to hospital elec-  
8 tronic health records of potential donors by  
9 organ procurement organizations, in a manner  
10 that complies with the privacy regulations pro-  
11 mulgated under the Health Insurance Portability  
12 and Accountability Act of 1996, at part 160 of  
13 title 45, Code of Federal Regulations, and sub-  
14 parts A, C, and E of part 164 of such title (or  
15 any successor regulations); and

16           “(Q) consider establishing a dashboard to  
17 display the number of transplants performed, the  
18 types of transplants performed, the number and  
19 types of organs that entered the Organ Procure-  
20 ment and Transplantation Network system and  
21 failed to be transplanted, and other appropriate  
22 statistics, which should be updated more fre-  
23 quently than annually.”; and

24           (2) by adding at the end the following:

25           “(d) *REGISTRATION FEES.*—

1           “(1) *IN GENERAL.*—*The Secretary may collect*  
2           *registration fees from any member of the Organ Pro-*  
3           *curement and Transplantation Network for each*  
4           *transplant candidate such member places on the list*  
5           *described in subsection (b)(2)(A)(i). Such registration*  
6           *fees shall be collected and distributed only to support*  
7           *the operation of the Organ Procurement and Trans-*  
8           *plantation Network. Such registration fees are author-*  
9           *ized to remain available until expended.*

10           “(2) *COLLECTION.*—*The Secretary may collect*  
11           *the registration fees under paragraph (1) directly or*  
12           *through awards made under subsection (b)(1)(A).*

13           “(3) *DISTRIBUTION.*—*Any amounts collected*  
14           *under this subsection shall—*

15                   “(A) *be credited to the currently applicable*  
16                   *appropriation, account, or fund of the Depart-*  
17                   *ment of Health and Human Services as discre-*  
18                   *tionary offsetting collections; and*

19                   “(B) *be available, only to the extent and in*  
20                   *the amounts provided in advance in appropria-*  
21                   *tions Acts, to distribute such fees among award-*  
22                   *ees described in subsection (b)(1)(A).*

23           “(4) *TRANSPARENCY.*—*The Secretary shall—*



1           “(A) promptly post on the website of the  
2           Organ Procurement and Transplantation Net-  
3           work—

4                   “(i) the amount of registration fees col-  
5                   lected under this subsection from each mem-  
6                   ber of the Organ Procurement and Trans-  
7                   plantation Network; and

8                   “(ii) a list of activities such fees are  
9                   used to support; and

10           “(B) update the information posted pursu-  
11           ant to subparagraph (A), as applicable for each  
12           calendar quarter for which fees are collected  
13           under paragraph (1).

14           “(5) GAO REVIEW.—Not later than 2 years after  
15           the date of enactment of this subsection, the Comp-  
16           troller General of the United States shall, to the extent  
17           data are available—

18                   “(A) conduct a review concerning the ac-  
19                   tivities under this subsection; and

20                   “(B) submit to the Committee on Health,  
21                   Education, Labor, and Pensions and the Com-  
22                   mittee on Finance of the Senate and the Com-  
23                   mittee on Energy and Commerce of the House of  
24                   Representatives, a report on such review, includ-  
25                   ing related recommendations, as applicable.

1           “(6) *SUNSET.*—*The authority to collect registra-*  
2           *tion fees under paragraph (1) shall expire on the date*  
3           *that is 3 years after the date of enactment of the Give*  
4           *Kids a Chance Act of 2025.*”.

5   **SEC. 9. ESTABLISHMENT OF ABRAHAM ACCORDS OFFICE**  
6                           **WITHIN FOOD AND DRUG ADMINISTRATION.**

7           *(a) IN GENERAL.*—*Chapter X of the Federal Food,*  
8           *Drug, and Cosmetic Act (21 U.S.C. 391 et seq.) is amended*  
9           *by adding at the end the following:*

10   **“SEC. 1015. ABRAHAM ACCORDS OFFICE.**

11           *“(a) IN GENERAL.*—*The Secretary, acting through the*  
12           *Commissioner of Food and Drugs, shall establish within the*  
13           *Food and Drug Administration an office, to be known as*  
14           *the Abraham Accords Office, to be headed by a director.*

15           *“(b) OFFICE.*—*Not later than two years after the date*  
16           *of enactment of this section, the Secretary shall—*

17                   *“(1) in consultation with the governments of*  
18           *Abraham Accords countries, as well as appropriate*  
19           *United States Government diplomatic and security*  
20           *personnel—*

21                           *“(A) select the location of the Abraham Ac-*  
22                           *cords Office in an Abraham Accords country;*  
23                           *and*

24                           *“(B) establish such office; and*

1           “(2) assign to such office such personnel of the  
2           *Food and Drug Administration as the Secretary de-*  
3           *termines necessary to carry out the functions of such*  
4           *office.*

5           “(c) *DUTIES.—The Secretary, acting through the Di-*  
6           *rector of the Abraham Accords Office, shall—*

7           “(1) *after the Abraham Accords Office is estab-*  
8           *lished—*

9           “(A) *as part of the Food and Drug Admin-*  
10           *istration’s work to strengthen the international*  
11           *oversight of regulated commodities, provide tech-*  
12           *nical assistance to regulatory partners in Abra-*  
13           *ham Accords countries on strengthening regu-*  
14           *latory oversight and converging regulatory re-*  
15           *quirements for the oversight of regulated prod-*  
16           *ucts, including good manufacturing practices*  
17           *and other issues relevant to manufacturing med-*  
18           *ical products that are regulated by the Food and*  
19           *Drug Administration; and*

20           “(B) *facilitate interactions between the*  
21           *Food and Drug Administration and interested*  
22           *parties in Abraham Accords countries, including*  
23           *by sharing relevant information regarding*  
24           *United States regulatory pathways with such*  
25           *parties, and facilitate feedback on the research,*

1           *development, and manufacturing of products reg-*  
2           *ulated in accordance with this Act; and*

3           “(2) *carry out other functions and activities as*  
4           *the Secretary determines to be necessary to carry out*  
5           *this section.*

6           “(d) *ABRAHAM ACCORDS COUNTRY DEFINED.—In this*  
7           *section, the term ‘Abraham Accords country’ means a coun-*  
8           *try identified by the Department of State as having signed*  
9           *the Abraham Accords Declaration.*

10          “(e) *NATIONAL SECURITY.—Nothing in this section*  
11          *shall be construed to require any action inconsistent with*  
12          *a national security recommendation provided by the Fed-*  
13          *eral Government.”.*

14          (b) *REPORT TO CONGRESS.—*

15                 (1) *IN GENERAL.—Not later than 3 years after*  
16                 *the date of enactment of this Act, the Secretary of*  
17                 *Health and Human Services shall submit to the Con-*  
18                 *gress a report on the Abraham Accords Office, includ-*  
19                 *ing—*

20                         (A) *an evaluation of how the Office has ad-*  
21                         *vanced progress toward conformance with Food*  
22                         *and Drug Administration regulatory require-*  
23                         *ments by manufacturers in the Abraham Accords*  
24                         *countries;*

1           (B) a numerical count of parties that the  
2           Office has helped facilitate interactions or feed-  
3           back pursuant to section 1015(c)(1)(B) of the  
4           Federal Food, Drug, and Cosmetic Act (as added  
5           by subsection (a));

6           (C) a summary of technical assistance pro-  
7           vided to regulatory partners in Abraham Accords  
8           countries pursuant to subparagraph (A) of such  
9           section 1015(c)(1); and

10          (D) recommendations for increasing and  
11          improving coordination between the Food and  
12          Drug Administration and entities in Abraham  
13          Accords countries.

14          (2) *ABRAHAM ACCORDS COUNTRY DEFINED.*—In  
15          this subsection, the term “Abraham Accords country”  
16          has the meaning given such term in section 1015(d)  
17          of the Federal Food, Drug, and Cosmetic Act (as  
18          added by subsection (a)).

19 **SEC. 10. INCREASING TRANSPARENCY IN GENERIC DRUG**  
20 **APPLICATIONS.**

21          (a) *IN GENERAL.*—Section 505(j)(3) of the Federal  
22          Food, Drug, and Cosmetic Act (21 U.S.C. 355(j)(3)) is  
23          amended by adding at the end the following:

24          “(H)(i) Upon request (in controlled correspondence or  
25          an analogous process) by a person that has submitted or

1 *intends to submit an abbreviated application under this*  
2 *subsection for a drug that is required by regulation to con-*  
3 *tain one or more of the same inactive ingredients in the*  
4 *same concentrations as the listed drug referred to, or for*  
5 *which the Secretary determines there is a scientific jus-*  
6 *tification for an approach that is in vitro, in whole or in*  
7 *part, to be used to demonstrate bioequivalence for a drug*  
8 *if such a drug contains one or more of the same inactive*  
9 *ingredients in the same concentrations as the listed drug*  
10 *referred to, the Secretary shall inform the person whether*  
11 *such drug is qualitatively and quantitatively the same as*  
12 *the listed drug. The Secretary may also provide such infor-*  
13 *mation to such a person on the Secretary's own initiative*  
14 *during the review of an abbreviated application under this*  
15 *subsection for such drug.*

16       “(ii) Notwithstanding section 301(j), if the Secretary  
17 determines that such drug is not qualitatively or quan-  
18 titatively the same as the listed drug, the Secretary shall  
19 identify and disclose to the person—

20               “(I) the ingredient or ingredients that cause such  
21 drug not to be qualitatively or quantitatively the  
22 same as the listed drug; and

23               “(II) for any ingredient for which there is an  
24 identified quantitative deviation, the amount of such  
25 deviation.

1       “(iii) If the Secretary determines that such drug is  
2 qualitatively and quantitatively the same as the listed drug,  
3 the Secretary shall not change or rescind such determina-  
4 tion after the submission of an abbreviated application for  
5 such drug under this subsection unless—

6               “(I) the formulation of the listed drug has been  
7 changed and the Secretary has determined that the  
8 prior listed drug formulation was withdrawn for rea-  
9 sons of safety or effectiveness; or

10              “(II) the Secretary makes a written determina-  
11 tion that the prior determination must be changed be-  
12 cause an error has been identified.

13       “(iv) If the Secretary makes a written determination  
14 described in clause (iii)(II), the Secretary shall provide no-  
15 tice and a copy of the written determination to the person  
16 making the request under clause (i).

17       “(v) The disclosures authorized under clauses (i) and  
18 (ii) are disclosures authorized by law, including for pur-  
19 poses of section 1905 of title 18, United States Code. This  
20 subparagraph shall not otherwise be construed to authorize  
21 the disclosure of nonpublic qualitative or quantitative infor-  
22 mation about the ingredients in a listed drug, or to affect  
23 the status, if any, of such information as trade secret or  
24 confidential commercial information for purposes of section

1 *301(j) of this Act, section 552 of title 5, United States Code,*  
2 *or section 1905 of title 18, United States Code.”.*

3 *(b) GUIDANCE.—*

4 *(1) IN GENERAL.—Not later than one year after*  
5 *the date of enactment of this Act, the Secretary of*  
6 *Health and Human Services shall issue draft guid-*  
7 *ance, or update guidance, describing how the Sec-*  
8 *retary will determine whether a drug is qualitatively*  
9 *and quantitatively the same as the listed drug (as*  
10 *such terms are used in section 505(j)(3)(H) of the*  
11 *Federal Food, Drug, and Cosmetic Act, as added by*  
12 *subsection (a)), including with respect to assessing*  
13 *pH adjusters.*

14 *(2) PROCESS.—In issuing guidance under this*  
15 *subsection, the Secretary of Health and Human Serv-*  
16 *ices shall—*

17 *(A) publish draft guidance;*

18 *(B) provide a period of at least 60 days for*  
19 *comment on the draft guidance; and*

20 *(C) after considering any comments received*  
21 *and not later than one year after the close of the*  
22 *comment period on the draft guidance, publish*  
23 *final guidance.*

24 *(c) APPLICABILITY.—Section 505(j)(3)(H) of the Fed-*  
25 *eral Food, Drug, and Cosmetic Act, as added by subsection*



1 (a), applies beginning on the date of enactment of this Act,  
2 irrespective of the date on which the guidance required by  
3 subsection (b) is finalized.

4 **SEC. 11. MEDICARE IMPROVEMENT FUND.**

5 Section 1898(b)(1) of the Social Security Act (42  
6 U.S.C. 1395iii(b)(1)) is amended—

7 (1) by striking “fiscal year 2026” and inserting  
8 “fiscal year 2027”; and

9 (2) by striking “\$1,804,000,000” and inserting  
10 “\$3,047,000,000”.

Union Calendar No. 304

119<sup>TH</sup> CONGRESS  
1<sup>ST</sup> Session

**H. R. 1262**

[Report No. 119-352]

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## **A BILL**

To amend the Federal Food, Drug, and Cosmetic Act with respect to molecularly targeted pediatric cancer investigations, and for other purposes.

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OCTOBER 31, 2025

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed